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1
2 An act relating to special districts; repealing s.
3 163.3756, F.S., relating to inactive community
4 redevelopment agencies; amending s. 163.504, F.S.;
5 prohibiting the creation of new neighborhood
6 improvement districts after a date certain; repealing
7 s. 165.0615 F.S., relating to municipal conversion of
8 independent special districts upon elector-initiated
9 and approved referendum; creating s. 189.0312, F.S.;
10 providing term limits for members of governing bodies
11 of independent special districts elected by the
12 qualified electors of the district; providing an
13 exception; providing construction; creating s.
14 189.0313, F.S.; providing the method for changing
15 boundaries of an independent special district;
16 providing an exception; amending s. 189.062, F.S.;
17 providing additional criteria for declaring a special
18 district inactive; requiring certain special districts
19 to provide notice of a proposed declaration of
20 inactive status in the county or municipality under
21 certain circumstances; revising the time period for
22 filing an objection to a proposed declaration;
23 authorizing a specific objection; providing that a
24 district declared inactive may only expend funds as
25 necessary to service outstanding debt and to comply

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26 with existing bond covenants and contractual
27 obligations; creating s. 189.0694, F.S.; requiring
28 special districts to establish performance measures to
29 assess performance; requiring special districts to
30 publish an annual report concerning performance
31 measures; amending s. 189.0695, F.S.; requiring the
32 Office of Program Policy Analysis and Governmental
33 Accountability to conduct performance reviews;
34 repealing s. 190.047, F.S., relating to incorporation
35 or annexation of a district; amending s. 191.013,
36 F.S.; requiring independent special fire control
37 districts to annually report training and
38 certification information regarding volunteer
39 firefighters to the Division of State Fire Marshal;
40 amending s. 388.211, F.S.; providing the boundaries of
41 a mosquito control district may only be changed by
42 special act; amending s. 388.221, F.S.; reducing the
43 maximum millage rate for mosquito control districts;
44 providing an exception; amending s. 388.271, F.S.;
45 requiring, instead of authorizing, special districts
46 to file tentative work plans and work plan budgets at
47 specified intervals; requiring the Department of
48 Agriculture and Consumer Services to report to the
49 Department of Commerce if certain special districts
50 fail to submit specified information; providing an

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51 effective date.

52
53 Be It Enacted by the Legislature of the State of Florida:

54
55 Section 1. Section 163.3756, Florida Statutes, is
56 repealed.

57 Section 2. Section 163.504, Florida Statutes, is amended
58 to read:

59 163.504 Safe neighborhood improvement districts; formation
60 authorized by ordinance; jurisdictional boundaries; prohibition
61 on future creation.—

62 (1) The governing body of any municipality or county may
63 authorize the formation of safe neighborhood improvement
64 districts through the adoption of a planning ordinance which
65 specifies that such districts may be created by one or more of
66 the methods established in ss. 163.506, 163.508, 163.511, and
67 163.512. No district may overlap the jurisdictional boundaries
68 of a municipality and the unincorporated area of a county,
69 except by interlocal agreement.

70 (2) A safe neighborhood improvement district may not be
71 created on or after July 1, 2024. A safe neighborhood
72 improvement district in existence before July 1, 2024, may
73 continue to operate as provided in this part.

74 Section 3. Section 165.0615, Florida Statutes, is
75 repealed.

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76 Section 4. Section 189.0312, Florida Statutes, is created
77 to read:

78 189.0312 Independent special districts; term of office.—

79 (1) A member elected by the qualified electors of the
80 district to the governing body of an independent special
81 district may not serve for more than 12 consecutive years,
82 unless the district's charter provides for more restrictive
83 terms of office. Service of a term of office that commenced
84 before November 5, 2024, does not count toward the limitation
85 imposed by this subsection.

86 (2) This section does not apply to a community development
87 district established under chapter 190, or an independent
88 special district created pursuant to a special act that provides
89 that any amendment to chapter 190 to grant additional powers
90 constitutes a power of the district.

91 (3) This section does not require an independent special
92 district governed by an appointed governing body to convert to
93 an elected governing body.

94 Section 5. Section 189.0313, Florida Statutes, is created
95 to read:

96 189.0313 Independent special districts; boundaries;
97 exception.—Notwithstanding any special law or general law of
98 local application to the contrary, the boundaries of an
99 independent special district shall only be changed by general
100 law or special act. This section does not apply to a community

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development district established pursuant to chapter 190.

Section 6. Subsections (1) and (2) of section 189.062, Florida Statutes, are amended to read:

189.062 Special procedures for inactive districts.—

(1) The department shall declare inactive any special district in this state by documenting that:

(a) The special district meets one of the following criteria:

1. The registered agent of the district, the chair of the governing body of the district, or the governing body of the appropriate local general-purpose government notifies the department in writing that the district has taken no action for 2 or more years;

2. The registered agent of the district, the chair of the governing body of the district, or the governing body of the appropriate local general-purpose government notifies the department in writing that the district has not had a governing body or a sufficient number of governing body members to constitute a quorum for 2 or more years;

3. The registered agent of the district, the chair of the governing body of the district, or the governing body of the appropriate local general-purpose government fails to respond to an inquiry by the department within 21 days;

4. The department determines, pursuant to s. 189.067, that the district has failed to file any of the reports listed in s.

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126 189.066;

127 5. The district has not had a registered office and agent
128 on file with the department for 1 or more years; ~~or~~

129 6. The governing body of a special district provides
130 documentation to the department that it has unanimously adopted
131 a resolution declaring the special district inactive. The
132 special district is responsible for payment of any expenses
133 associated with its dissolution;~~;~~

134 7. The district is an independent special district or a
135 community redevelopment district created under part III of
136 chapter 163 that has reported no revenue, no expenditures, and
137 no debt under s. 189.016(9) or s. 218.32 for at least 5
138 consecutive fiscal years beginning no earlier than October 1,
139 2018. This subparagraph does not apply to a community
140 development district established under chapter 190 or to any
141 independent special district operating pursuant to a special act
142 that provides that any amendment to chapter 190 to grant
143 additional powers constitutes a power of that district; or

144 8. For a mosquito control district created pursuant to
145 chapter 388, the department has received notice from the
146 Department of Agriculture and Consumer Services that the
147 district has failed to file a tentative work plan and tentative
148 detailed work plan budget as required by s. 388.271.

149 (b) The department, special district, or local general-
150 purpose government has published a notice of proposed

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151 declaration of inactive status in a newspaper of general
152 circulation in the county or municipality in which the territory
153 of the special district is located and has sent a copy of such
154 notice by certified mail to the registered agent or chair of the
155 governing body, if any. If the special district is a dependent
156 special district with a governing body that is not identical to
157 the governing body of a single county or a single municipality,
158 a copy of such notice must also be sent by certified mail to the
159 governing body of the county or municipality on which the
160 district is dependent. Such notice must include the name of the
161 special district, the law under which it was organized and
162 operating, a general description of the territory included in
163 the special district, and a statement that any objections must
164 be filed pursuant to chapter 120 within 30 ~~21~~ days after the
165 publication date. The objections may include that the special
166 district has outstanding debt obligations that are not included
167 in reports required under s. 189.016(9) or s. 218.32.

168 (c) Thirty ~~Twenty-one~~ days have elapsed from the
169 publication date of the notice of proposed declaration of
170 inactive status and no administrative appeals were filed.

171 (2) If any special district is declared inactive pursuant
172 to this section, the district may only expend funds as necessary
173 to service outstanding debt and to comply with existing bond
174 covenants and other contractual obligations. The property or
175 assets of the special district are subject to legal process for

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176 payment of any debts of the district. After the payment of all
177 the debts of said inactive special district, the remainder of
178 its property or assets shall escheat to the county or
179 municipality wherein located. If, however, it shall be
180 necessary, in order to pay any such debt, to levy any tax or
181 taxes on the property in the territory or limits of the inactive
182 special district, the same may be assessed and levied by order
183 of the local general-purpose government wherein the same is
184 situated and shall be assessed by the county property appraiser
185 and collected by the county tax collector.

186 Section 7. Section 189.0694, Florida Statutes, is created
187 to read:

188 189.0694 Special districts; performance measures and
189 standards.-

190 (1) Beginning October 1, 2024, or by the end of the first
191 full fiscal year after its creation, whichever is later, each
192 special district must establish goals and objectives for each
193 program and activity undertaken by the district, as well as
194 performance measures and standards to determine if the
195 district's goals and objectives are being achieved.

196 (2) By December 1 of each year thereafter, each special
197 district must publish an annual report on the district's website
198 describing:

199 (a) The goals and objectives achieved by the district, as
200 well as the performance measures and standards used by the

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201 district to make this determination.

202 (b) Any goals or objectives the district failed to
203 achieve.

204 Section 8. Paragraph (c) is added to subsection (3) of
205 section 189.0695, Florida Statutes, to read:

206 189.0695 Independent special districts; performance
207 reviews.—

208 (3) The Office of Program Policy Analysis and Government
209 Accountability must conduct a performance review of all
210 independent special districts within the classifications
211 described in paragraphs (a), ~~and~~ (b), and (c) and may contract
212 as needed to complete the requirements of this subsection. The
213 Office of Program Policy Analysis and Government Accountability
214 shall submit the final report of the performance review to the
215 President of the Senate and the Speaker of the House of
216 Representatives as follows:

217 (c) For all safe neighborhood improvement districts as
218 defined in s. 163.503(1), no later than September 30, 2025.

219 Section 9. Section 190.047, Florida Statutes, is repealed.

220 Section 10. Subsection (3) is added to section 191.013,
221 Florida Statutes, to read:

222 191.013 Intergovernmental coordination.—

223 (3) By October 1 of each year, each independent special
224 fire control district shall report to the Division of State Fire
225 Marshal regarding whether each of the district's volunteer

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226 firefighters has completed the required trainings and received
227 the required certifications established by the division pursuant
228 to s. 633.408.

229 Section 11. Section 388.211, Florida Statutes, is amended
230 to read:

231 388.211 Change in district boundaries.—

232 ~~(1) The boundaries of each district may only be changed by~~
233 ~~a special act of the Legislature The board of commissioners of~~
234 ~~any district formed prior to July 1, 1980, may, for and on~~
235 ~~behalf of the district or the qualified electors within or~~
236 ~~without the district, request that the board of county~~
237 ~~commissioners in each county having land within the district~~
238 ~~approve a change in the boundaries of the district.~~

239 ~~(2) If the board of county commissioners approves such~~
240 ~~change, an amendment shall be made to the order creating the~~
241 ~~district to conform with the boundary change.~~

242 Section 12. Subsection (1) of section 388.221, Florida
243 Statutes, is amended to read:

244 388.221 Tax levy.—

245 (1) The board of commissioners of such district may levy
246 upon all of the real and personal taxable property in said
247 district a special tax not exceeding 1 mill ~~10 mills~~ on the
248 dollar during each year as maintenance tax to be used solely for
249 the purposes authorized and prescribed by this chapter. The
250 board of commissioners of a district may increase such special

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251 tax to no more than 2 mills on the dollar if the increase is
252 approved by a referendum of the qualified electors of the
253 district held at a general election. Said board shall by
254 resolution certify to the property appraiser of the county in
255 which the property is situate, timely for the preparation of the
256 tax roll, the tax rate to be applied in determining the amount
257 of the district's annual maintenance tax. Certified copies of
258 such resolution executed in the name of said board by its chair
259 and secretary and under its corporate seal shall be made and
260 delivered to the property appraiser and the board of county
261 commissioners of the county in which such district is located,
262 and to the Department of Revenue not later than September 30 of
263 such year. The property appraiser of said county shall assess
264 and the tax collector of said county shall collect the amount of
265 taxes so assessed and levied by said board of commissioners of
266 said district upon all of the taxable real and personal property
267 in said district at the rate of taxation adopted by said board
268 for said year and included in said resolution, and said levy
269 shall be included in the warrants of the property appraiser and
270 attached to the assessment roll of taxes for said county each
271 year. The tax collector shall collect such taxes so levied by
272 said board in the same manner as other taxes are collected and
273 shall pay the same within the time and in the manner prescribed
274 by law to the treasurer of said board. The Department of Revenue
275 shall assess and levy on all the railroad lines and railroad

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property and telegraph and telephone lines and telegraph and telephone property situated in said district in the amount of each such levy as in case of other state and county taxes and shall collect said taxes thereon in the same manner as it is required by law to assess and collect taxes for state and county purposes and remit the same to the treasurer of said board. All such taxes shall be held by said treasurer for the credit of said board and paid out by him or her as ordered by said board.

Section 13. Subsection (1) of section 388.271, Florida Statutes, is amended, and subsection (3) is added to that section, to read:

388.271 Prerequisites to participation.—

(1) When state funds are involved, it is the duty of the department to guide, review, approve, and coordinate the activities of all county governments and special districts receiving state funds in furtherance of the goal of integrated arthropod control. Each county ~~or district~~ eligible to participate ~~hereunder~~ may, and each district must, begin participation on October 1 of any year by filing with the department not later than July 15 a tentative work plan and tentative detailed work plan budget providing for the control of arthropods. Following approval of the plan and budget by the department, two copies of the county's or district's certified budget based on the approved work plan and detailed work plan budget shall be submitted to the department by September 30

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301 following. State funds, supplies, and services shall be made
302 available to such county or district by and through the
303 department immediately upon release of funds by the Executive
304 Office of the Governor.

305 (3) If a special district fails to submit a tentative work
306 plan and tentative detailed work plan budget as required by
307 subsection (1), the department shall send notice of such failure
308 to the Department of Commerce within 30 days.

309 Section 14. This act shall take effect July 1, 2024.