

Fiscal Year 2026 Budget Workshop July 21, 2025

Budget Workshop Agenda

- Overview of Martin County Budget and Process
- Basis for FY26 Tentative Budget Development
- Tentative Budget: Total Revenues and Expenditures
- Tax Base Analysis
- Budget Impact from July 1, 2025, Valuation
- FY26 Budget Development Summary
- Review of Constitutional Officers' and County Department Budgets
- Set Martin County millage rates

Martin County BOCC Budget Timeline



FY26 Budget Development

- Why we are here
- Florida State Statutes 125.74
- County Administrator; powers and duties, (1)(d)
 - Prepare and submit to the Board of County Commissioners for its consideration and adoption an annual operating budget, a capital budget, and a capital program.
- The FY26 Tentative Budget as submitted to the BOCC is a working document
 - Changes can be made throughout the workshop based on BOCC direction.
 - The workshop is scheduled through July 22, 2025.

FY2026 Budget Characteristics

- The budget as presented is balanced according to Chapter 129 of the Florida Statutes: "County Annual Budget."
 - Revenues = Expenditures
- The budget must include all reasonably estimated receipts, expenditures, reserves, and balances.
- It provides sufficient budget required to conduct the business of the County.

Budgeting Methodology: Incremental Line-Item Budgeting Method



FY26 Budget Development

FY2026 proposed millage rates are based upon the July 1, 2025, Taxable Values provided by the Property Appraiser.

The Budget fully funds the Constitutional Officers' and 19th Judicial Circuit Agency requests. Budget for the County's <u>mandatory obligations</u>:

- Florida Retirement System rates
- CRAs

County departments maintained current budget levels except for changes in contractual agreements and unavoidable expenses that could not be absorbed within the operational budget.

Current Year Revenue Collections through June

101.4%	AD VALOREM \$308.25M collected of \$304.08M budget
271.2%	INTEREST \$12.43M collected of \$4.58M budget
86.6%	CHARGES & FEES \$29.50M collected of \$34.07M budget
65.2%	STATE SHARED REVENUE, GAS TAX, SALES TAXES <i>\$24.32M collected of \$37.30M budget</i>
89.4%	ENTERPRISE <i>\$58.21M collected of \$65.12M budget</i>

Notes:

- Collections are through June 2025 (75% of fiscal year).
- Due to timing of payments from the State, Gas Tax and Sales Tax reflect collections through April; Interest is through May.

Martin County: Economic Landscape



Martin County Single Family Median Sale Price



\$578,250

Source: Martin County Property Appraiser

2025 Taxable Values – July 1, 2025

Taxing Authority	Taxable Values 10/1/2024	Taxable Values 07/1/2025	Difference 2024 to 2025	% Change
Martin County	34,833,102,921	39,320,677,692	4,487,574,771	12.88%
District One MSTU	5,495,961,771	5,892,300,081	396,338,310	7.21%
District Two MSTU	2,784,769,445	3,048,163,074	263,393,629	9.46%
District Three MSTU	6,098,928,862	8,461,652,707	2,362,723,845	38.74%
District Four MSTU	4,341,852,358	4,724,647,459	382,795,101	8.82%
District Five MSTU	5,289,709,357	5,804,726,986	515,017,629	9.74%
Hutchinson Island MSTU	2,277,625,579	2,449,544,070	171,918,491	7.55%
Fire/Rescue MSTU	26,575,925,792	30,396,486,667	3,820,560,875	14.38%
Parks MSTU	24,011,221,793	27,931,490,307	3,920,268,514	16.33%
Roads MSTU	24,011,221,793	27,931,490,307	3,920,268,514	16.33%
Stormwater MSTU	24,011,221,793	27,931,490,307	3,920,268,514	16.33%

FY26 Tentative Sources of Revenue



\$763,103,070

FY26 Tentative **Expenditures**



\$763,103,070

FY2026 Ad Valorem Impacts



BUDGET DRIVER	ΙΜΡΑCΤ
Constitutional Officers	\$11.5M
CIP (tentatively approved April 2025)	\$5.1M
Restricted Reserves	\$3.0M
Reserves for Future Capital Projects	\$4.3M
Reserves for Debt Payoff	\$3.0M
Reserves for Salary Adjustments	\$2.4M
Reserves for Anticipated P3 Projects	\$2.0M
Florida Retirement System	\$2.4M
Technology Needs	\$1.4M
County CRA	\$1.2M
City of Stuart CRA	\$440k
Health Insurance	\$900k
New Positions Requests	\$600k
Total Ad Valorem Δ from FY25	\$38.1M

Where do the tax dollars go? Martin County BOCC portion of the tax bill:



Martin County Debt Snapshot

Governmental Bonds & Notes

- Governmental Capital Leases
- Governmental State Loans
- Utilities Bonds & Notes
- Utilities SRF Loans

Туре	Amount
Governmental	\$49,965,010
Public Safety Capital Leases	12,311,937
Utilities	38,813,252
	\$101,090,199



Martin County Personnel Summary

The FY26 Tentative Budget includes **1,167** positions (FTEs) for the BOCC.

 Δ +11 FTE positions: 3 Library, 3 Countywide Building Repair & Maintenance, and 1 each for Airport Maintenance, Building Inspector/Plans Examiner, Traffic Engineering, Fire Rescue Logistics, and Utilities Plant Maintenance

The FY26 Tentative Budget includes **792.5** FTEs for the Constitutional Officers.

- Δ +10 FTEs for Martin County Sheriff's Office (Corrections)
- Δ +1.5 FTEs for Clerk of the Circuit Court and Comptroller's Office (Courts & Payroll)

Improving Operations with a Long-Term View



Constitutional Officers FY26 Tentative Budget



Constitutional Officer	FY 2025 Adopted Budget	FY 2026 Tentative Budget	Difference 2025 to 2026	% Change
Clerk of the Circuit Court & Comptroller	\$3,032,221	\$3,383,477	\$351,256	11.58%
Property Appraiser*	\$4,599,681	\$5,431,515	\$831,834	18.08%
Sheriff	\$109,694,732	\$119,388,205	\$9,693,473	8.84%
Sheriff Non-Departmental	\$10,000,920	\$9,620,837	(\$380,083)	-3.80%
State Judicial / State Agencies	\$3,000,600	\$3,342,803	\$342,203	11.40%
Supervisor of Elections	\$1,677,645	\$1,761,074	\$83,429	4.97%
Tax Collector **	\$10,807,897	\$11,432,897	\$625,000	5.78%
	\$142,813,696	\$154,360,808	\$11,547,112	8.09%

- * Property Appraiser's budget includes funding previously budgeted in the County's Technology Investment Program that was transitioned into the Property Appraiser's operation during FY25.
- ** Tax Collector budget includes the Tax Collector's operational budget and estimated fees to be paid by the County.

Administration FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$11,604,391	\$12,809,407	+10.38%

FY26 Budget Considerations

Maintain service levels to support all existing operations and personnel within the divisions of the Administration Department, with adjustments to accommodate evolving departmental needs.

Allocate funding to support services associated with the Opioid Settlement, prioritizing treatment, recovery support, and public health initiatives.



FY26 Department Goals

Maintain and advance strategic efforts to support and advocate for legislative initiatives that align with the County's policy priorities at the local, state, and federal levels.

Continue to deliver essential services to eligible populations through effective use of grant funding across all Human Services divisions.

Airport FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$2,055,706	\$2,308,642	+ 12.30%

FY26 Budget Considerations

Increased cost of doing business

Additional FTE in Airfield Maintenance

Ensure ongoing maintenance and operation of Witham Field in a safe and serviceable condition, meeting the minimum standards required by applicable Federal and State Airport Sponsor Assurances



FY26 Department Goals

Complete the FY26 Capital Projects at the airport.

Implement new air traffic monitoring system to lower operating costs and enhance airport noise compatibility.

Announce competitive solicitations for available aeronautical properties to comply with federal and state regulations.

Building FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$6,992,536	\$7,752,259	+10.86%

FY26 Budget Considerations

Historic data storage transfer to Accela Cloud-based storage

Salary adjustments per the Collective Bargaining Agreement

Add (1) FTE Plan Reviewer/ Inspector to stay competitive with private providers



FY26 Department Goals

Implementation of E-PermitHub software

Transfer historic data to the Cloud

Milestone Inspection program per FS 553.899

Accept electronic checks (ACH)

Eliminate credit card fees

Capital Improvement Plan FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$65,699,394	\$98,652,810	+50.16%

FY26 Budget Considerations

An additional \$5.1M is designated for services such as rail safety improvements, road resurfacing, stormwater infrastructure rehabilitations, and equipment replacement.

* This was tentatively approved at the Capital Improvement Plan (CIP) Workshop on April 22, 2025.



FY26 Department Goals

Continue to maintain current levels of service while continuing to support the protection and longterm resilience of the County's infrastructure.

Continue Martin County Forever (Environmental Land Acquisition Program).

Commission MSTU FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$1,358,060	\$1,352,893	(0.38%)





Millage Rates			
District	FY25 Adopted	FY26 Proposed	% Increase/ (Decrease)
1	0.0714	0.0666	(6.66%)
2	0.0814	0.0742	(8.74%)
3	0.0404	0.0292	(27.82%)
4	0.0520	0.0478	(8.22%)
5	0.0735	0.0671	(8.71%)

Office of Community Development FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$754,954	\$800,224	+6.00%

FY26 Budget Considerations

Budget increase is due to salary and benefit increases based on preapproved bargaining agreements for all County employees.

The operational budget was adjusted within line items to better reflect actual expenditures.



FY26 Department Goals

Design and construct infrastructure related projects throughout the six CRA areas.

Provide the aesthetic enrichment of public art through excellent management of the MC Art in Public Places Program.

Preserve and protect the County's historic structures and landmarks in partnership with the MC Historic Preservation Board.

County Attorney FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$1,512,494	\$1,696,576	+12.17%

FY26 Budget Considerations

Budget increase is due to salary and benefit increases based on pre-approved bargaining agreements for all County employees.

The operational budget has remained the same, with no increases/decreases.



FY26 Department Goals

Continue to provide high quality legal services to the Board that comprehensively review and address legal issues raised in a timely manner.

Continue to expand full service legal support to County departments and advisory boards.

Fire Rescue FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$66,350,658	\$73,941,220	+11.44%

FY26 Budget Considerations

SAFER Grant funding represents \$1.65 million (2.5%) of the budget increase.

18 positions are grant funded in FY26 and will continue to be funded through FY28, totaling \$5.9 million in savings.

Conversion of temporary position to Logistics Coordinator FTE.

Operating budget increase of \$318,466 represents only 0.48% of the total budget increase.



FY26 Department Goals

Complete phase III of the training facility with construction of the training tower

Utilize training facility to conduct realistic fire and EMS scenarios to maximize operational efficiency

Enhance level of service by leveraging opportunities to expand available resources to help reduce response times

General Services FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$11,772,552	\$12,464,772	+5.88%

FY26 Budget Considerations

Addition of 3 Full Time Employees (FTEs) in Trades to keep up with Preventive Maintenance requirements.

Reduction in Vehicle Maintenance Fleet costs with proposed Enterprise Fleet Lease program.

Cost increases in custodial contracting, paper products, and utilities.



FY26 Department Goals

Maintain required levels of service in Building Maintenance and Custodial Services

Initiate the Energy and Energy Related Operational Savings Program with Trane USA.

Explore cost savings strategies through Public Private Partnerships (P3s), Operational Savings Contracts and Energy Conservation Measures.

Growth Management FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$3,247,534	\$3,437,407	+5.85%

FY26 Budget Considerations

Update Land Development Regulations to comply with changes to Comprehensive Growth Management Plan and ongoing changes in State Statutes.

Increases to travel, membership, and other services based upon external factors.



FY26 Department Goals

Continue to implement the Comprehensive Growth Management Plan and the Land Development Regulations to maintain Martin County's high quality of living.

Continue to provide effective customer service to assist and educate the Public regarding the regulations that affect them.

Information Technology Services FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$5,123,898	\$5,077,930	(0.90%)

FY26 Budget Considerations

Replacement vehicle to continue to meet ITS support level agreement for all first responder agencies, County departments, and other municipalities.



FY26 Department Goals

Enhance service delivery with secure, reliable technology and robust cybersecurity to support local agencies and municipalities.

Focus on infrastructure replacement, effective technical support for staff, and efficient management of technology contracts and applications.

Library FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$5,147,637	\$5,645,311	+9.67%

FY26 Budget Considerations

Request for three new FTE positions (Children's Assistant and two Lead Library Specialists) to ensure our libraries remain adequately staffed.

Standard increase to collection vendor costs for print books and other library materials.



FY26 Department Goals

Respond to increased patron participation in our library services through enhanced children's programming and technology resources.

Provide a high-quality collection that meets the needs of Martin County's diverse population.

Parks and Recreation FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$19,255,689	\$19,624,707	+1.92%

FY26 Budget Considerations

Demolition of Jensen Beach Public Restroom & Café – eliminated operating budget.

Golf Course operational savings by managing landscape maintenance.

Revenue Facilities – Continue to build budget reserves for net revenue generating facilities for future repairs/maintenance.



FY26 Department Goals

Maintain and improve existing facilities and amenities.

Improve financial opportunities and support revenue facilities to offset operating expenses.

Continue to improve programs and service delivery.

Continue to improve organization efficiencies.

Public Works FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$25,662,489	\$27,551,194	+7.36%

FY26 Budget Considerations

- \$161,000 Transportation
 Disadvantaged Service
 Overmatch
- \$126,000 Traffic Safety Project Manager, including Vehicle and Equipment
- \$120,000 Professional Services
 Plan Review support
- \$71,500 Enhanced Landscape Sites



FY26 Department Goals

- Environmental Land Acquisition
- Traffic, Rail, and Multimodal safety initiatives
- Neighborhood Restoration
- Transit Services Update
- 4 Mile Beach Project

Technology Investment Plan FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$11,471,040	\$13,550,975	+18.13%

FY26 Budget Considerations

Support of long-term replacement programs for county technology infrastructure and continue to investment in robust cybersecurity measures.

Contractual changes for departmental technology purchases, including ongoing maintenance renewals, items outside the TIP and support for newly acquired departmental applications.



FY26 Department Goals

Support BOCC agencies and supported municipalities to deliver services to the public with efficiency and effectiveness.

Provide secure and reliable data systems that meet regulatory standards and continuously improve cybersecurity to safeguard government data and infrastructure.

Utilities and Solid Waste FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$65,306,481	\$69,769,431	+6.83%

FY26 Budget Considerations

Request for one new FTE for Utilities Plant Maintenance Mechanic.

Increase in the costs of contractual services, primarily CPI.

Increase in costs of supplies, materials, electricity, and chemicals.





FY26 Department Goals

Prioritize preventive maintenance throughout the treatment facilities, distribution/collection systems, and transfer station.

Provide reliable and cost-effective services for potable water, wastewater, and solid waste.

Complete the design of the TFWTP Expansion (4.6 mgd).

Non-Departmental FY26 Tentative Budget



FY25 Adopted Budget	FY26 Tentative Budget	Change
\$226,516,491	\$252,306,504	+11.39%

What is Non-Departmental?

This includes revenues and expenditures that are either intrinsically countywide and/or not assigned to a specific County department. Examples include legislative support, annual audit, OPEB actuarial, Countywide indirect cost study, grant-writing, investment services, Business Development Board, TRICO contribution, insurance, etc.



Non-Departmental Risk Management Economic Development Grants & Aids / Service Contracts Debt Service Budgeted Transfers Reserves

Non-Departmental Programs

Non-Departmental FY26 Tentative Budget





Program	Tentative Budget
Non-departmental	\$35,278,403
Risk Management	41,796,282
Economic Development	465,000
Grants & Aids	6,434,324
Debt Service	17,892,194
Budgeted Transfers	37,455,853
Reserves	112,984,448
Total Expenditures	\$252,306,504

Program: Non-Departmental





* Other includes auditing, rentals/leases, and other professional services.

Category	Tentative Budget
County CRA	\$ 8,941,286
Insurance	7,718,000
FPL TPP	4,627,226
Wellness & Indirect	2,876,204
City of Stuart CRA	4,011,438
Parks MSTU Indirect	1,865,100
PTO & Leave Payout	916,500
Other	4,322,649
Total Expenditures	\$35,278,403

Programs: Economic Development, Debt Service, Risk Management, and Budgeted Transfers COUNTY OF MUL

- Economic Development no change, approved Business Development Board contract.
- Debt Service decrease based on principal and interest due each year for Board approved bonds, loans, and capital leases.
- Risk Management increase due to anticipated health insurance premiums.
- Budgeted Transfers vary annually depending on the necessity to move dollars between County funds.

Program	Tentative FY26 Budget	Change from FY25 Adopted	
Economic Development	\$465,000	\$0	
Debt Service	17,892,194	(1,176,879)	
Risk Management	41,796,282	3,587,613	
Budgeted Transfers	37,455,853	825,001	

Program: Grants and Aids



The FY26 Tentative Budget is \$6,434,324, an increase of \$340,976 over the FY25 Adopted Budget

- **Contracted Services** budget for organizations providing a direct service on behalf of the County, including Humane Society of the Treasure Coast and others.
- Grants to Governmental Agencies budget for unfunded mandates, Florida Statutes, or local ordinances, including County Indigent and Medicaid Hospital, and others.
- Grants to Private Organizations assistance to local non-profit agencies including Volunteers in Medicine, Council on Aging, Special Olympics, Boys & Girls Club, and others.
- Other Aid to Organizations includes Dori Slosberg Driver Education and Port Salerno Fishing Dock.

Program: Grants and Aids Contracted Services



Organization	FY26 Tentative Budget
Humane Society (increase of \$33,811)	\$870,737
Treasure Coast Wildlife	95,749
Historical Society – House of Refuge	92,000
Life Builders of Treasure Coast	10,000
Total	\$1,068,486

Program: Grants and Aids Grants to Governmental Agencies



Organization	FY26 Tentative Budget
County Indigent Hospital ¹	\$1,648,350
Medicaid Hospital ² (increase of \$307,165)	1,728,052
Health Department ²	710,026
New Horizons ²	407,286
MC Health Dept. Immunization Program	113,713
Health Care Responsibility Act ²	35,000
Children's Home Society ³	30,000
Indigent Medicine	7,124
Total	\$4,679,551

¹ Local Ordinance and dedicated Ad Valorem Funding

² Unfunded Mandate and State Statute

³ Statutes

Program: Grants and Aids Grants to Private Organizations

Organization	FY26 Tentative Budget
211 Palm Beach / Treasure Coast	\$ 11,000
Alzheimer's Community Care	15,285
ARC of Martin County	14,500
Boys & Girls Club	50,000
Council on Aging	99,908
Tykes and Teens	30,000
Early Learning Coalition	24,739
Helping People Succeed	20,000
Treasure Coast Food Bank	20,000
Treasure Coast Homeless Services	25,000
Veteran's Council	10,000
Volunteers in Medicine	200,000
Special Olympics	85,000
Total	\$575,432



No changes from FY25 Adopted Budget

Program: Grants and Aids Other Aid to Organizations



No changes from FY25 Adopted Budget

¹ Based on State Statutes 318.1215; budget is based on estimated collections.

² The Port Salerno Commercial Fishing Dock Authority reimburses the County 64% of the Department of Environmental Protection lease.



Program: Reserves



FY26 RESERVES ALLOCATION BY TYPE								
	GENERAL FUND	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	ENTERPRISE	INTERNAL SERVICE	TRUST & CUSTODIAL	TOTAL RESERVES
Restricted *required	23,860,000	—	-	_	_	-	_	23,860,000
Reserves for Salary Adjustments	1,910,000	3,980,000		400,000	396,360	40,000	33,000	6,759,360
Restricted - Supervisor of Elections	25,000	_	_	_	-	_	-	25,000
Contingency	500,000	288,549	6,115	584,742	19,966,126	500,000		21,845,532
Building - Operational	_	3,361,356	_		_		_	3,361,356
Future Capital Outlay	5,296,193	7,688,534		2,500,000	38,481,184	2,500,000	_	56,465,911
Long-Term Care Facility	_	_	_		667,289		_	667,289
Total By Fund	31,591,193	15,318,439	6,115	3,484,742	59,510,959	3,040,000	33,000	112,984,448



Fiscal Year 2026 Budget Wrap-up Set Tentative Millage

FY26 Proposed Millage Rates

Taxing Authority	FY25 Adopted Millage Rate	FY26 Proposed Millage Rate	Increase/ (Decrease) FY25 to FY26				
COUNTYWIDE							
General Fund	5.4656	5.4280	(0.69%)				
Capital Improvements	0.5895	0.6580	11.62%				
Coastal Management	0.1915	0.1707	(10.85%)				
Health Care/Medical Services	0.3310	0.3046	(7.97%)				
TOTAL COUNTYWIDE	6.5776	6.5614	(0.246%)				
UNINCORPORATED MSTUS	UNINCORPORATED MSTUS						
Fire Rescue	2.6677	2.6376	(1.13%)				
Parks & Recreation	0.1596	0.1474	(7.64%)				
Stormwater	0.2771	0.2627	(5.21%)				
Roads	0.3077	0.3095	0.60%				
TOTAL UNINCORPORATED	3.4121	3.3571	(1.611%)				
TOTAL MILLAGE COUNTYWIDE/MSTU (EXCLUDING DISTRICTS)							
TOTAL COMBINED	9.9897	9.9185	(0.713%)				

Martin County Budget: Next Steps

