

**MARTIN COUNTY, FLORIDA  
SUPPLEMENTAL MEMORANDUM**

---

**TO:** Honorable Members of the Board of County Commissioners    **DATE:** June 15, 2026

**VIA:** Don G. Donaldson, P.E., CFM  
County Administrator

**FROM:** Krysti L. Brotherton, NIGP-CPP, CPPO, CPPB, FCCM  
Chief Procurement Officer

**SUBJECT: CONTRACTS THAT MEET THE THRESHOLD FOR BOARD  
APPROVAL \$1 MILLION OR GREATER**

---

**A. CONTRACTS OVER \$1,000,000** - Per Board direction, contracts valued at \$1,000,000 or more require approval by the Board of County Commissioners.

- 1. SE COUNTY LINE ROAD BRIDGE REPLACEMENT (RFB2026-3750)** – Bridge removal and replacement project on SE County Line Road over the North Fork of the Loxahatchee River. The work includes demolition and removal of the existing vehicular and pedestrian bridges, followed by construction of a new four span, 205-foot long FDOT Florida Slab Beam Bridge. The proposed structure will be supported by a substructure consisting of 24-inch square precast concrete piles and cast in place concrete intermediate pile cap bents. The new bridge will provide two 12-foot travel lanes, two 6 foot shoulders, a 6 foot sidewalk, utility attachments, and all associated signage and pavement markings.

This contract was publicly advertised for competitive bidding (see attached Bid Tabulation). Three (3) bids were received; however, one (1) bid was determined to be non-responsive and the firm non-responsible due to its failure to meet the required past experience specified in the solicitation. As a result, this bid has been excluded from consideration for contract award.

**Fiscal Impact:** Funds for this project are derived from a State of Florida Department of Transportation State Funded Grant Agreement (SFGA) (FM# 453178-1-54-01) and a US Department of Housing and Urban Development (HUD) FY2024 Community Project Funding Grant (Agreement No. B-24-CP-FL-0629).

**Recommended Action:**

1. Move that the Board award the contract to the lowest, responsive, and responsible bidder, Cone & Graham, Inc., in the amount of \$7,462,501.50; and
2. Move that the Board approve the amended CIP sheet for the SE County Line Road Bridge Replacement Project; and
3. Move that the Board authorize the County Administrator or designee to execute all documents related to this request.

Per Board direction, all bidders have been notified of the recommendation of award and Board meeting date.

**BCC MEETING DATE:** June 23, 2026  
**AGENDA ITEM:** DEPT-2

- 2. PROFESSIONAL SERVICES FOR THE OPERATION & MANAGEMENT OF THE ST. LUCIE INLET (2027) (RE-BID) (RFQ2026-3761)** – This contract is to assist Martin County in its role as local sponsor for the U.S. Army Corp of Engineers (USACE) St. Lucie Inlet Management/Maintenance. The scope of services consists of design, permitting, performing baseline environmental and engineering investigations and analysis, pre-project surveys, bid support, construction engineering inspection (CEI) services, and permit-required post-construction monitoring and surveys.

Navigation maintenance in St. Lucie involves dredging sand from the navigation channel and impoundment basin and bypassing it to one of the permitted disposal areas following the St. Lucie Inlet Management Plan. Physical and environmental assessments are required for this project conducted under the Coastal Management program. Expertise to conduct and analyze results from these assessments is required.

This contract was publicly advertised for competitive bidding (see attached List of Proposers).

Note: This solicitation was originally issued as RFQ2026-3748, with a submittal due date of March 18, 2026. One (1) Statement of Qualifications was received. Pursuant to Section 287.055, Florida Statutes, a minimum of three (3) firms must be shortlisted for discussions and/or presentations. Therefore, the solicitation was canceled and re-issued as RFQ2026-3761 to encourage additional competition.

Both solicitations were publicly advertised through DemandStar and the Stuart News. For RFQ2026-3748, DemandStar notified 1,174 registered vendors and 43 firms downloaded the solicitation documents. For RFQ2026-3761, DemandStar notified 1,177 registered vendors and 31 firms downloaded the solicitation documents. Purchasing staff also conducted outreach to firms that downloaded the solicitation documents but did not submit a Statement of Qualifications to assess market participation and identify any barriers to competition.

Six (6) firms submitted Statements of No Bid. The responses indicated that non-participation was primarily attributable to factors unrelated to the solicitation requirements, including existing workload commitments, resource limitations, strategic business considerations, participation on another proposing team, and the project falling outside a firm's area of expertise or service offerings. No firms identified concerns with the scope of services, evaluation criteria, schedule, bonding requirements, or time allotted for response. Based on these responses, staff concluded that the limited response was attributable to current market conditions and the specialized nature of the services being procured, rather than any deficiency in the solicitation.

Based on the results of two solicitation efforts, vendor outreach, and the specialized qualifications required for a project of this size and complexity, the County determined that the pool of qualified firms capable of performing the work is limited.

Pursuant to Section 17.1.E of the Martin County Purchasing Manual, when only one responsive submittal is received, the County may award to the sole responsive vendor, negotiate with the sole responsive vendor, re-advertise the solicitation, with or without changes to the evaluation factors, or elect not to proceed. Following a determination that

**BCC MEETING DATE:** June 23, 2026  
**AGENDA ITEM:** DEPT-2

the sole respondent was responsive and responsible, the Public Works department, as the managing department, elected to proceed with negotiations. As a result, the Selection Committee meeting was canceled, and negotiations were conducted with the sole respondent.

**Fiscal Impact:** Funding will be provided through Ad Valorem revenues, Tourist Development Tax (Bed Tax) revenues, grant funding, and vessel registration fees.

**Recommended Action:**

1. Move that the Board award the contract to Gahagan & Bryant, Inc., as the sole responsive and responsible proposer; and
2. Move that the Board authorize the County Administrator or designee to execute all documents related to this request.

Per Board direction, all bidders have been notified of the recommendation of award and Board meeting date.

- 3. DISASTER RELATED DEBRIS REMOVAL (RFP2026-3769)** – Pre-positioned contract for emergency debris clearance, debris removal, reduction, disposal, and other disaster-related services.

Work shall be authorized and performed on an as-needed basis through the issuance of written Work Orders. Work Orders will be issued by the County through written requests describing the general scope of services, objectives, deliverables, schedule, and any applicable constraints. No minimum amount of work is guaranteed under this solicitation or any resulting agreement.

This contract was publicly advertised for competitive bidding (see attached List of Proposers).

Eleven (11) firms submitted proposals in response to the solicitation. The proposals were evaluated by the selection committee using the established criteria. Based on this evaluation, two (2) firms are being recommended for contract award, as reflected in the attached score sheet.

Maximum Not-to-Exceed Value: \$3,000,000.00  
Maximum Not-to-Exceed Term: 5 years  
(3-year term plus two 1-year renewal options)

The contract shall terminate when the cumulative expenses reach the maximum value or term, whichever comes first. The contract is a standard form of Agreement approved by the County Attorney which allows for termination for cause or convenience at any time.

**Fiscal Impact:** Funding for individual work orders is provided through various Departmental operating or Capital Improvement Program (CIP) budgets, as approved annually by the Board. Funds for services under this Agreement may be derived from the Federal Emergency Management Agency (FEMA) and/or from Florida Division of

**BCC MEETING DATE:** June 23, 2026  
**AGENDA ITEM:** DEPT-2

Emergency Management (FDEM).

**Recommended Action:**

1. Move that the Board award the contract to the two (2) highest ranked firms:
  - Ceres Environmental Services, Inc.
  - DRC Emergency Services, LLC
2. Move that the Board authorize the County Administrator or designee to execute all documents related to this request.

Per Board direction, all bidders have been notified of the recommendation of award and Board meeting date.

DGD/klb  
Attachments