# Exhibit A

Text proposed for deletion is shown stricken and text proposed for addition is shown underlined.

Supplement 55 provided by MuniCode is the base document for the EAR based changes shown.

# **Chapter 3 INTERGOVERNMENTAL COORDINATION ELEMENT**

Adopted:	February 20, 1990	By Ordinance No. 373
Amended:	October 26, 1993	By Ordinance No. 430
Amended:	December 15, 1998	By Ordinance No. 537
Amended:	September 28, 1999	By Ordinance No. 555
Amended:	December 11, 2001	By Ordinance No. 606
Amended:	December 16, 2003	By Ordinance No. 638
Amended:	December 11, 2007	By Ordinance No. 779
Amended:	August 5, 2008	By Ordinance No. 801
Amended:	December 16, 2009	By Ordinance No. 844
Amended:	February 27, 2018	By Ordinance No. 1049
Amended:		

Acronyms used in this chapter:

BCC	Board of County Commissioners		
CGMP	Comprehensive Growth Management Plan		
FDEP	Florida Department of Environmental Protection		
FDOT	Florida Department of Transportation		
FIND	Florida Inland Navigation District		
MOU	Memorandum of Understanding		
MPO	Metropolitan Planning Organization		
SFWMD	South Florida Water Management District		
TCRPC	Treasure Coast Regional Planning Council		
<u>TCTC</u>	Treasure Coast Transportation Council		
ТРО	Transportation Planning Organization		

# Section 3.1. Background

3.1.A. Introduction. The Intergovernmental Coordination Element aims to enhance coordination between Martin County and other governmental entities. It provides guidelines and mechanisms to address potential conflicts and aid collaboration with adjacent local governments and with local, regional and state agencies. The main focus of this coordination is on preparing and revising the Comprehensive Growth Management Plan (CGMP), reviewing and approving new developments, and providing services.

# Section 3.2. Existing Conditions

3.2.A. Introduction. Martin County currently has effective, ongoing working relationships with its adjacent jurisdictions. The County provides for planning through joint meetings with adjacent municipalities, the Martin County School Board, the Metropolitan Planning Organization (MPO), and other local governments. Technical advisory committees, citizen advisory committees and neighborhood advisory committees for the Community Redevelopment Agency, provide for citizen input. Lastly, the County enjoys cooperation with the South Florida Water Management District (SFWMD) and other State and regional agencies.

The four five municipalities in Martin County are <u>Town of</u> Ocean Breeze Park, the City of Stuart, the Town of Sewall's Point, and the Town of Jupiter Island, and the Village of Indiantown. The City of Port St. Lucie and St. Lucie County border Martin County to the north, and The Village of Tequesta, Town of Jupiter, and Palm Beach County border Martin County to the south.

When appropriate, the County enters into Interlocal Agreements or Memorandums of Understanding (MOU) to ensure effective coordination of public services and improve collaboration with adjacent local governments and other entities. Table 3.1 summarizes Martin County's collaborative relationships.

Coordinating	Coordination	Subject of	Primary	Nature of
Entity	Mechanism	Relationship	Responsibility	Relationship
Municipality				
City of Stuart	Direct contact with staff and formal written communication	Intergovernmental coordination	County Administrator	Formal agreements and biannual meetings
Town of Sewall's Point	Direct contact with staff and formal written communication	Intergovernmental coordination	County Administrator	Formal agreements and biannual meetings
Town of Jupiter Island	Direct contact with staff and formal written communication	Intergovernmental coordination	County Administrator	Formal agreements and biannual meetings
<u>Town of</u> Ocean Breeze <del>Park</del>	Direct contact with staff and formal written communication	Intergovernmental coordination	County Administrator	Formal agreements and biannual meetings
<u>Village of</u> <u>Indiantown</u>	Direct contact with staff and formal written communication	Intergovernmental coordination	<u>County</u> <u>Administrator</u>	<u>Formal</u> agreements and biannual meetings
Adjacent Count	y/Municipality			
Palm Beach County	Direct contact with staff and formal written communication	Intergovernmental coordination	County Administrator	Formal agreements
Okeechobee County	Direct contact with staff and formal written communication	Intergovernmental coordination	County Administrator	Formal agreements
St. Lucie County	Direct contact with staff and formal written communication	Intergovernmental coordination	County Administrator	Formal agreements

 Table 3.1

 Coordinating Entities—Martin County

Village of	Direct contact	Intergovernmental coordination	County	Formal
Tequesta	with staff and		Administrator	agreements
requesta	formal written		Auministrator	agreements
	communication			
			Country	Formal
City of Port St.	Direct contact	Intergovernmental coordination	County	
Lucie	with staff and		Administrator	agreements
	formal written			
	communication			
Town of	Direct contact	Intergovernmental coordination	County	Formal
Jupiter	with staff and		Administrator	agreements and
	formal written			<del>biannual</del>
	communication			meetings
Regional			r	
South Florida	Direct contact	Review/permitting/coordination	Affected	Procedural
Water	with staff and		department	
Management	formal written			
District	communication			
Treasure Coast	Direct contact	Review/coordination	Affected	Procedural/BCC
Regional	with staff and		department	appointees
Planning	formal written			
Council	communication			
Local				
Martin County	Direct contact	Interlocal agreement	County	Interlocal
School Board	with staff and		Administrator	agreement and
	formal written			biannual
	communication			meetings
Housing	Direct contact	Review/permitting/coordination	Affected	Procedural
Authority	with staff and		department	
-	formal written		-	
	communication			
FEC Railway	Direct contact	Review/permitting/coordination	Affected	Communicate as
	with staff and		department	needed
	formal written			
	communication			
Troup	Direct contact	Review/permitting/coordination	Affected	Board
Indiantown	with staff and	- ,	department	representative
Drainage	formal written			
Water Control	communication			
District				
Hobe Groves	Direct contact	Review/permitting/coordination	Affected	Board
Drainage	with staff and	neview, permitting, coordination	department	representative
District Hobe	formal written			representative
St Lucie	communication			
	communication			
Conservancy				
<u>District</u>				

Jupiter Inlet	Direct contact	Review/permitting/coordination	Affected	Board
District	with staff and		department	representative
District	formal written		acpartment	representative
	communication			
Palmar Water	Direct contact	Review/permitting/coordination	Affected	Board
Control	with staff and	Keview/permitting/coordination	department	representative
District	formal written		department	representative
DISTICT	communication			
Loxahatchee			Affected	Procedural
River District	Direct contact with staff and	Review/permitting/coordination		Procedural
River District			department	
	formal written			
	communication		A.CC	
South Martin	Direct contact	Review/permitting/coordination	Affected	<u>Procedural</u>
<u>Regional</u>	with staff and		<u>department</u>	
<u>Utilities</u>	formal written			
_	<u>communication</u>			
State				1
Florida Dept.	Direct contact	Review/permitting/coordination	Affected	Procedural
of	with staff and		department	
Transportation	formal written			
	communication			
Dept. of	Direct contact	Review/permitting/coordination	Affected	Procedural
<del>Economic</del>	with staff and		department	
Opportunity	formal written			
<u>Commerce</u>	communication			
Dept. of	Direct contact	Review/permitting/coordination	Affected	Procedural
Children and	with staff and		department	
Families	formal written			
	communication			
Dept. of	Direct contact	Review/permitting/coordination	Affected	Procedural
Environmental	with staff and		department	
Protection	formal written			
	communication			
Fish and	Direct contact	Review/permitting/coordination	Affected	Procedural
Wildlife	with staff and		department	
Conservation	formal written			
Commission	communication			
Florida Inland	Direct contact	Review/permitting/coordination	Affected	Procedural
Navigation	with staff and		department	
District	formal written			
	communication			
Public Service <mark>s</mark>	Direct contact	Review/permitting/coordination	Affected	Procedural
Commission	with staff and		department	
	formal written			
	communication			
	communication			1

Direct contact	Review/permitting/coordination	Affected	Procedural
with staff and		department	
formal written			
communication			
Direct contact	Review/permitting/coordination	Affected	Procedural
		department	
	Review/permitting/coordination	Affected	Procedural
		department	
	Review/permitting/coordination	Affected	Procedural/MOU
Direct contact	Review/permitting/coordination	Affected	Procedural
Direct contact	Review/permitting/coordination	Affected	Procedural
with staff and		department	
formal written			
communication			
Direct contact	Review/permitting/coordination	Affected	Procedural
with staff and		department	
formal written			
communication			
Direct contact	Review/permitting/coordination	Affected	Procedural
with staff and		department	
formal written			
communication			
Direct contact	Review/permitting/coordination	Affected	Procedural
with staff and			
formal written			
communication			
	Review/permitting/coordination	Affected	Procedural
communication			
		1	1
Direct contact	Review/permitting/coordination	Affected	Procedural
	with staff and formal written communication Direct contact with staff and formal written communication	with staff and formal written communicationReview/permitting/coordinationDirect contact with staff and formal writtenReview/permitting/coordinationDirect contact with staff and formal writtenReview/permitting/coordinationDirect contact with staff and formal written<	with staff and formal written communicationReview/permitting/coordinationdepartmentDirect contact with staff and formal written communicationReview/permitting/coordinationAffected departmentDirect contact with staff and formal written communicationReview/permitting/coordinationAffected departmentDirect contact with staff and formal written communicationReview/permitting/coordinationAffected departmentDirect contact with staff and formal written communicationReview/permitting/coordinationAffected departmentDirect contact with staff and formal written communicationReview/permitting/coordinationAffected 

	formal written communication			
Office of Environmental Quality	Direct contact with staff and formal written communication	Review/permitting/coordination	Affected department	Procedural
Wetlands Reserve Program <u>of</u> <u>the Dept. of</u> <u>Agriculture</u>	Direct contact with staff and formal written communication	Review/permitting/coordination	Affected department	Procedural

3.2.B. *Coordination mechanisms.* Martin County uses a variety of mechanisms to ensure effective coordination of public services at all levels of government.

*Metropolitan Planning Organization.* The Martin County MPO, established in 1993, serves a metropolitan planning area that shares borders with Martin County. Members of the public regularly participate in MPO planning through its advisory committees, public hearings and special community meetings. The Martin County MPO has formed <u>the Treasure Coast Transportation Council (TCTC) with a regional partnership with</u> the St. Lucie Transportation Planning Organization (TPO) and the Indian River County MPO to discuss and coordinate regional transportation planning activities and priorities. The On regional roadway and improvement projects, the Martin MPO also partners with the <del>St. Lucie TPO, the Indian River County MPO and the</del> Palm Beach <del>County MPO Transportation Planning Agency (TPA) on an as-needed basis</del>. The Martin County MPO is governed by a Policy Board with membership as follows:

#### 54 County Commissioners

2 City of Stuart Commissioners

1 Town of Sewall's Point Commissioner

1 Florida Department of Transportation (FDOT) representative

1 Indiantown Community Redevelopment Area (non-voting) representative

1 Village of Indiantown Council Member

#### 2 ex officio (non-voting) St. Lucie TPO board members

Metropolitan planning organizations are mandated by federal legislation to coordinate transportation plans and fund improvements in any area with a population of 50,000 or more. They are governed by federal legislation and overseen by the state department of transportation to establish a "3-C" (continuing, cooperative and comprehensive) planning process. They are required to consider congestion, public transportation and intermodal management systems through active public involvement. Many other transportation delivery requirements must be met, as described in the most recently enacted federal legislation<del>, the "Safe, Accountable, Flexible, Efficient, Transportation Equity Act - a Legacy for Users," called SAFETEA-LU.</del>

Joint meetings and workshops. Martin County holds regularly scheduled joint meetings with the School Board and with the City of Stuart and <u>the Village of Indiantown</u> other municipalities to coordinate public services. The Board of County Commissioners (BCC) participates in workshops to discuss specific topics and programs. Joint meetings and work groups facilitate discussions, negotiations and the development of plans requiring the involvement of the County and municipalities or agencies. Coordination mechanisms are generally established for a specific purpose, such as development of a housing study, review of impact fees or public land acquisition. Work groups and meetings also provide an excellent forum for assisting local governments to update their comprehensive plans.

Technical advisory committees. Martin County has numerous technical advisory committees on various topics, including affordable housing, airport noise, Community Development Block Grants, Countywide community redevelopment and land acquisition. Technical advisory committees provide an opportunity for developing strategies to address state, regional and county mandates related to various community concerns. Committees generally make recommendations to the BCC regarding planning issues, construction projects, funding requests and other issues affecting Martin County.

Interlocal agreements and memorandums of understanding. Interlocal agreements are governed by the Florida Interlocal Agreement-Cooperation Act of 1969, Section 163.01, Florida Statutes. They serve as coordination mechanisms through which Martin County either receives a service from another unit of local government or provides a service to a unit of local government that lies outside the County's jurisdiction. A memorandum of understanding (MOU) is an agreement that spells out common understanding of interagency communication and cooperation between parties. MOUs are similar to interlocal agreements but are less formal and are generally not recorded in the public records.

Examples of interlocal agreements for services provided include those for potable water and sanitary sewer, joint use of park land and facilities, and provision of technology services to municipalities. Examples of MOUs the County maintains include maintenance agreements for landscaping, shared use of fiber-optic cable and specification of responsibilities of a community redevelopment area for services provided by the Engineering Department. Martin County uses both interlocal agreements and MOUs to coordinate between governmental entities, home owner associations and others.

Section 163.31777 of the Florida Statutes requires counties, municipalities and school boards to enter into interlocal agreements to establish the means for coordinating the plans and processes of district school boards and local government. The agreement specifies each entity's responsibilities for coordination and planning and implements state-mandated school concurrency policies which require that adequate school space is available to serve population growth approved through permitting of new residential developments. All parties are required to attend staff working group meetings and exchange information on population projections, student enrollment and other data related to school capacity.

## Section 3.3. Future Needs

3.3.A.*Analysis.* Through analyses of its intergovernmental coordination processes, Martin County has been able to coordinate the goals, objectives and policies in its CGMP with the plans and objectives of other local, regional, state and federal agencies. This ensures compatible development and adequate public services across jurisdictional boundaries. Continuous monitoring ensures effective communication.

As Table 3-1 shows, coordination mechanisms vary in substance and degree of formality. The following paragraphs describe some of the more significant coordination mechanisms and provide a brief analysis of their effectiveness.

*Metropolitan Planning Organization.* The MPO and its associated subcommittees provide an efficient forum for intergovernmental coordination on transportation issues. All concerned parties, elected officials, staff and citizens are involved to maximize input and resources. Differences arise when the goals, objectives and policies of the County and the wishes of its citizens are not adequately conveyed to the representatives or are not correctly perceived. The CGMP Transportation Element should provide clear policy direction to the MPO representatives.

*Joint meetings and workshops.* Workshops provide an excellent forum for discussion and vetting of important issues. Joint meetings with <u>staff or elected officials of</u> local jurisdictions provide them an opportunity to meet face to face with County staff <u>or elected officials, respectively</u>. Martin County should continue to hold regularly scheduled joint meetings and workshops as appropriate to provide better public services.

Technical advisory committees. The success and effectiveness of technical advisory committees depends on the members' knowledge, participation and level of commitment. Such committees provide an excellent intergovernmental forum when membership includes staff from local or regional agencies and members with special interest or knowledge. Martin County should continue its support of technical advisory committees and regularly evaluate the success of their missions and effectiveness of their members.

Interlocal agreements and MOUs. Martin County should continue its use of interlocal agreements and MOUs where appropriate to provide for coordination and planning and the division of duties and responsibilities among the County, municipalities and other agencies.

3.3.B. CGMP elements. The following paragraphs identify specific issues in each of the CGMP elements that would benefit from improved intergovernmental coordination.

*Future Land Use Element.* There is the potential for conflict regarding land use changes in areas bordering the Primary Urban Service District, municipalities, the Indiantown area, and changes to areas traditionally viewed as rural. The County will need to hold joint meetings, workshops and public hearings to clarify public policy on issues of importance to the community.

*Transportation Element.* Improving traffic circulation and providing street interconnectivity is an area of concern for the County. The MPO provides a forum for addressing regional transportation issues and prioritizing public road projects.

Housing Element. Affordable housing is an issue for Martin County. Pressure is increasing to redevelop mobile home areas for higher-value homes, rents have increased substantially, and sale prices have increased for houses and condominiums. The County coordinates with developers, the community redevelopment agency and non-profit housing providers to find ways to provide an adequate supply of affordable housing.

*Recreation Element.* Interlocal agreements are the mechanism for providing public/private use on private land and school property. The County should continue this practice when possible. County staff should meet with the public and the Parks and Recreation Advisory Committee when planning for future services.

*Coastal Management Element.* Coordination issues focus on redevelopment, conservation and hurricane evacuation. The Herbert Hoover Dike surrounding Lake Okeechobee, the quality of the water entering <u>and leaving</u> Lake Okeechobee and the effects of global warming on coastal areas are major concerns for Martin County. The County should coordinate with SFWMD, the Florida Department of Environmental Protection (FDEP), U.S. Army Corps of Engineers and others to find solutions to address these issues.

*Conservation Element.* Coordination mechanisms are formed as needed to deal with conservation and environmental concerns. The Land Acquisition Selection Committee is responsible for evaluating and prioritizing parcels identified for acquisition by the County <u>and will be used as needed</u>. The Committee is composed of representatives of business and environmental organizations and the BCC.

Sanitary Sewer and Potable Water Elements. Public policy issues are regularly under debate concerning provision of water and wastewater services. The County holds joint meetings, workshops and public hearings to create public policy on provision of water and wastewater service. The County should continue to coordinate with adjacent municipalities and the public to clarify public policy on issues of importance to the community. In 2017 Martin County adopted an amendment to Chapter 11 to include a 10-year water supply plan that is consistent with the Upper East Coast Water Supply Plan provided by SFWMD.

Solid Waste Element. In 2002, the BCC approved the closure of the Palm City II landfill and entered into a 30year an agreement with Okeechobee County Landfill (Waste Management, Inc. of Florida). The initial term of the disposal agreement began on November 17, 2004 and expired on November 16, 2019. A 1<sup>st</sup> renewal term began on December 17, 2019 and will expire on September 30, 2027. A 2<sup>nd</sup> renewal term for 7 years is available and requires 180 days notice from Martin County if it intends to negotiate a 2<sup>nd</sup> renewal term. Household refuse for disposal is processed at the Martin County Transfer and Recycling Facility in Palm City. The County coordinates with the FDEP and the SFWMD to protect groundwater, surface water and air from contamination. No pressing needs for additional planning coordination have been identified for this element.

Drainage Element. The management of surface water and groundwater resources is important to the longterm environmental quality and economic viability of Martin County. The County has committed to preserve and enhance surface water quality, as stated in the Coastal Management and Conservation and Open Space Elements. Martin County coordinates with the SFWMD and the FDEP to study and develop management plans for drainage areas in the County. Further coordination efforts should include public forums to inform and receive input from the public.

*Capital Improvements Element.* As part of the Capital Improvements Element (CIE), the Capital Improvement Plan (CIP) identifies public facilities that will be required to accommodate the County's projected population during the next 10 years. The CIP consists of standards for public facilities expressed as levels of service, a schedule of required projects and a schedule of revenues to fund the projects.

By its very nature, the CIP is a coordinated Countywide effort to define what services the County will provide, what facilities are needed to provide those services and how the County will pay for the facilities. Coordination among departments, the public, the federal and state governments, and local jurisdictions is essential in preparing the CIP. To ensure the CIP meets the needs of the community, further coordination efforts should include joint meetings, workshops and public hearings.

Schools Element. In accordance with Section 163.31777, Florida Statutes, Martin County adopted a Public Schools Facilities Element on August 5, 2008. It has not been in effect long enough to determine whether its coordination mechanisms have been sufficient. At this time, no pressing needs for additional planning coordination have been identified. The staff of the Martin County School District meet regularly as needed with County staff to coordinate population projections and school siting.

Strategic Regional Policy Plan. The Treasure Coast Regional Planning Council (TCRPC) conducted a review of activities needed to comply with requirements for consistency review in each element and within the framework of the Strategic Regional Policy Plan for the Treasure Coast. It revealed no pressing needs for additional planning coordination. The County will participate in updates to the Strategic Regional Policy Plan.

In summary, Martin County continues its coordination processes among adjacent local governments and with local, regional and state agencies. The Intergovernmental Coordination Element should be reviewed and amended as necessary to reflect new coordination tasks and issues.

## Section 3.4. Goal, Objectives and Policies

**Goal 3.1** To establish processes to ensure coordination of the adopted CGMP with the comprehensive plans of the incorporated municipalities, adjacent counties, TCRPC and the State; and with the plans of the Martin County School Board and other units of local government and state and federal agencies that provide services but do not have regulatory authority over the use of land.

*Objective 3.1A.* To continue to formalize the process for intergovernmental coordination with Martin County's municipalities; adjacent counties and their municipalities; local, state and federal agencies that provide services and/or have permitting and regulating authority; and other public entities such as the Martin County School Board and units of local government that provide services but lack regulatory authority in the County.

*Policy 3.1A.1. Responsibility for intergovernmental coordination.* The County Administrator shall be responsible for ensuring an effective intergovernmental coordination program for Martin County.

*Policy 3.1A.2. External representation on boards and committees.* As part of its ongoing coordination efforts, Martin County shall invite the governments and appropriate public and private entities with which it shares coordination responsibilities to appoint ad hoc representatives to appropriate County boards and committees.

*Policy 3.1A.3. Staff participation in intergovernmental coordination.* As needed, the County shall make available elected commissioners and staff to participate in intergovernmental coordination activities with other governmental, public and private entities.

Policy 3.1A.4. Transportation coordination. The County shall:

- (1) Continue formal meetings with representatives of FDOT and the County's key staff members from the Engineering Public Works and Growth Management departments regarding project planning, funding, proportionate fair share mitigation, scheduling and implementation;
- (2) Exchange updated data with the FDOT regarding traffic and socioeconomic conditions, as needed.
- (3) Coordinate through the MPO to ensure local government input in establishing priorities of federal and state transportation improvements;
- (4) Coordinate planning and priority setting of regional transportation improvements needed in Martin, St. Lucie, Indian River and Palm Beach counties.
- (5) Notify the FDOT, as appropriate, for participation in development reviews of proposed developments located within 2 miles of I-95, State Road 710, and Florida's Turnpike in an effort to identify and implement strategies to eliminate, reduce, or mitigate impacts from development on the Strategic Intermodal System (SIS).

*Policy 3.1A.5. Elected officials' role in regional transportation issues.* Elected officials, including representatives of <u>in</u> Congress and the State Legislature, should address regional issues such as air travel, and bypass corridor alternatives to U.S. 1, including the St. Lucie Bypass Corridor, and high-speed rail.

*Policy 3.1A.6. Coordination with FEC Railway.* The County shall continue to coordinate with the Florida East Coast Railway (Railway). Coordination shall rely on:

- (1) Clear and timely communication between Martin County and the Railway indicating repair schedules, train schedules, cargo content and so forth;
- (2) Formulation of a schedule to repair/upgrade Railway crossings;
- (3) Enforcement of existing contracts with the Railway to increase safety at railroad crossings;
- (4) Establishment of policies and/or contracts that may be necessary.

*Policy 3.1A.7. Responsibility for dredging issues.* Martin County shall continue to rely on the Florida Inland Navigation District (FIND) to prepare dredged material management plans, and determine storage needs for dredge spoil and identify disposal sites.

Policy 3.1A.8. Reporting on compliance with state dredging regulations. Martin County will coordinate with outside reviewers, and interested members of the public for the creation of all long-range dredged material management plans. Martin County staff shall attend FIND Board meetings as needed to facilitate communication. Within one year of acceptance of any dredged material management plan, Martin County shall prepare a report outlining the changes required to the CGMP to comply with state regulations and remain consistent with the findings of the dredged material management plan.

*Policy 3.1A.9. Resolution of dredging conflicts.* Conflicts between Martin County and a public agency seeking a dredge spoil disposal site shall be resolved through the dispute resolution process consistent with Florida Statutes.

*Objective 3.1B.* To arrange for specific-purpose, formal, interlocal agreements to address services, facilities or operations that are of mutual concern and interest to the relevant jurisdictions.

*Policy 3.1B.1. Provision for solid waste management.* The County shall provide for solid waste management per the policies contained in Section 12.4. of the CGMP.

*Policy 3.1B.2. Coordination with municipalities on recreational facilities.* The County shall coordinate with the City of Stuart, Ocean Breeze Park, Sewall's Point, and Jupiter Island, and Indiantown for sharing of recreational facilities through ongoing planning and formal written agreements, per the policies contained in Section 7.4. of the CGMP.

Policy 3.1B.3. Coordination with School Board on recreational facilities. The sharing of recreational facilities between the County and the School Board shall be governed by interlocal agreements. Interlocal agreements shall address operating hours and costs; insurance and liability coverage; division of administrative duties; and guarantees of public access under defined conditions and hours.

*Policy 3.1B.4. Interjurisdictional natural resource management.* As part of its ongoing program of environmental resource protection, the County shall support the development and adoption of interjurisdictional natural resource management plans for the Atlantic Ocean, St. Lucie River, Indian River Lagoon, Loxahatchee River, Lake Okeechobee, the Everglades, the Savannas and any significant corridors of native habitat of endangered, threatened or special-concern species. Martin County will continue to partner with SFWMD, U.S. Army Corps of Engineers and the State of Florida to coordinate on decisions on the Comprehensive Everglades Restoration Plan (CERP) and the Northern Everglades Plan in accordance with the policies in Section 9.4 and 13.4, CGMP.

*Policy 3.1B.5. Coordinate on solid waste management.* Martin County shall coordinate on an ongoing basis with Okeechobee County and other adjacent counties as needed regarding landfill planning issues.

*Objective 3.1C.* To continue informal intergovernmental coordination activities with municipalities in Martin County and adjacent counties; local, state and federal agencies that have permitting and regulating authority; and public entities that provide services but lack regulatory authority in Martin County.

*Policy 3.1C.1. Coordination on the St. Lucie River estuary.* The County shall continue to coordinate with the SFWMD and the Marine Resource Council to promote awareness of new information concerning the St. Lucie River estuary system and the impacts of development on the functions and values of the estuary system, and to promote the provisions of the Indian River Lagoon Management Plan and the Comprehensive Everglades Restoration Plan.

*Policy 3.1C.2. Joint commission meetings with City of Stuart*. The City of Stuart, the Village of Indiantown, the School Board, and Martin County shall host twice-yearly joint commission meetings to provide a mechanism for open discussion of issues.

*Policy 3.1C.3. Attendance at SFWMD Board meetings.* Martin County staff shall attend SFWMD Board meetings, as needed to facilitate communication regarding drainage and water management issues.

*Policy 3.1C.4. Attendance at FIND Board meetings.* Martin County staff shall attend FIND Board meetings, as needed to facilitate communication regarding conservation and coastal management issues.

*Policy 3.1C.5. Participation in SFWMD land purchase activities.* As an ongoing effort, the County shall actively participate in the SFWMD land purchase programs and identify parcels it wants to purchase that coincide with the needs of the SFWMD.

*Policy 3.1C.6. Coordination with Corps of Engineers on St. Lucie Canal.* As an ongoing effort, the County shall encourage the U.S. Army Corps of Engineers to stabilize bank erosion along the St. Lucie Canal in an environmentally acceptable manner that controls sedimentation in the St. Lucie estuary.

*Policy 3.1C.7. Coordination on Lake Okeechobee.* Martin County will coordinate with the U.S. Army Corps of Engineers and the South Florida Water Management District on all issues concerning Lake

Okeechobee, the Herbert Hoover Dike and any drainage structures within Martin County. Martin County staff shall regularly attend meetings as needed to facilitate communication with the public and the U.S. Army Corps of Engineers and the South Florida Water Management District.

*Policy 3.1C.8. Coordination with FIND on water-related recreation.* As an ongoing effort, the County shall involve the FIND in County water-related recreation plans. This includes boat ramps, fishing access and beaches.

*Policy 3.1C.9. Collaboration with FDEP on shoreline erosion.* As an ongoing effort, the County shall work with the FDEP to identify major factors causing shoreline erosion and measures to abate the erosion and preserve and restore shorelines.

*Policy 3.1C.10. Collaboration with SFWMD on protection of coastal resources.* The County shall continue to work with the SFWMD to protect coastal water resources, through the CGMP, Land Development Regulations, or other methods.

*Policy 3.1C.11. Coordination with FDEP on wetlands protection.* As an ongoing effort, the County shall coordinate with the FDEP in managing development and conservation decisions in a way that protects the values and functions of wetlands, spoil islands and submerged lands, plus other shoreline protection measures, as appropriate.

*Policy 3.1C.12. Coordination with TCRPC on socioeconomic data.* As an ongoing effort, Martin County shall coordinate with the TCRPC in collecting and centralizing data on socioeconomic variables for long-range planning and project monitoring.

*Policy 3.1C.13. Coordination with TCRPC on affordable housing.* As an ongoing effort, the County shall coordinate with the TCRPC regarding the provision of affordable and specialized housing in the Treasure Coast region.

*Policy 3.1C.14. Coordination with FDOT on fishing access.* As an ongoing effort, the County shall coordinate with the FDOT to encourage provision of fishing access on or near all appropriate state and federal bridges.

*Policy 3.1C.15. Participation in meetings of other agencies.* Martin County staff shall attend meetings of other organizations and agencies, as appropriate, to further the goals of the CGMP.

*Objective 3.1D.* To coordinate the impacts of all planning and development activities proposed in the CGMP with development activities in the municipalities, adjacent counties, the region and the State.

*Policy 3.1D.1. Coordination with local governments on development applications.* The County shall coordinate with its municipalities and each adjacent county to review all applications and approvals for rezoning and/or land use amendments that abut Martin County.

Policy 3.1D.2. Notification to adjacent local governments on development applications. The County shall require that applicants notify, in writing, the Town of Ocean Breeze Park, Sewall's Point, Jupiter Island, the City of Stuart, the Village of Indiantown, and adjacent counties and cities of all applications for rezonings, land use amendments and large-scale site plan approvals on lands that abut their borders.

*Policy 3.1D.3. Liaison with regulatory agencies.* The County shall encourage the establishment of liaisons between state regulatory agencies and the County.

*Policy 3.1D.4. Coordination with municipalities on annexation issues.* Martin County shall identify annexation issues that pertain to each of its municipalities. The County shall then coordinate with the affected municipality to participate in workshops on the issues.

*Policy 3.1D.5. Informal mediation to resolve conflicts.* The County shall use the Treasure Coast Regional Planning Council's dispute resolution process to mediate the resolution of conflicts with other local governments and regional agencies, as authorized by Section 163.3177, F.S.

*Objective 3.1E.* To maintain a concurrency management system consistent with Florida Statutes that includes coordination procedures for establishing and maintaining level-of-service standards for public facilities operated by federal, state, regional or local entities other than Martin County.

*Policy 3.1E.1. Coordination of public services.* The County shall coordinate the timing, location and capacity of public facilities to ensure that required services will be available when needed and are economically feasible.

*Policy 3.1E.2. Participation in transportation planning.* Through its membership in the MPO, the County shall participate in development of the MPO's Unified Planning Work Program, Transportation Improvement Plan and Long Range Transportation Plan.

*Policy 3.1E.3. Coordination on concurrency management for public facilities.* The County shall continue to coordinate with municipalities regarding concurrency management for public facilities. Levels of service must be coordinated at all levels of government.

Policy 3.1E.4. Coordination on utilities services. The County shall coordinate with both privately owned and government-owned utilities in and adjacent to Martin County (i.e., South Martin Regional Utilities, <u>Village of</u> Indiantown <u>Utilities</u> <del>Company</del>, City of Stuart Water and Sewer Department, Village of Tequesta Water Department, Loxahatchee River District and Town of Jupiter Island). On December 7, 2004, Martin County and the Town of Jupiter Island formally adopted an interlocal agreement concerning a joint planning area for South Martin Regional Utilities and the Martin County Consolidated Water System. <u>This interlocal agreement expires in January of 2025.</u>

*Policy 3.1E.5. Collaboration with FDOT on state roads.* The County shall continue to work with the FDOT on maintaining and improving levels of service for state roads.

*Policy 3.1E.6. Monitoring for surface water management.* As an ongoing program and in conjunction with the SFWMD, the County shall monitor the performance of off-site drainage facilities, evaluate existing and potential future problems or issues, and pursue the funding of necessary structural and nonstructural system improvements for effective surface water management. New developments must make all improvements as required in Section 13.4 of the CGMP.

*Policy 3.1E.7. Provision of public services.* Martin County shall continue to maintain and improve its provision of public services, including water and wastewater service; road and drainage maintenance; recreation; library; fire and emergency medical service; and police protection. The departments responsible for individual county services shall provide information, as requested, to other agencies and the public to assure that services are meeting the needs of Martin County residents and visitors.

*Policy 3.1E.8. Coordination with SFWMD on water conservation.* County staff shall coordinate with the SFWMD to develop an appropriate strategy for coordinating and/or jointly sponsoring potable water conservation activities.

Policy 3.1E.9. Maintenance of 10-year water plan. Martin County shall maintain a 10-year Water Supply Facilities Work Plan to provide a linkage between growth management and the SFWMD's Upper East Coast Water Supply Plan. Amendments to the Water Supply Facilities Work Plan shall be due within 18 months after the SFWMD adopts, updates or amends the Upper East Coast Water Supply Plan.

*Policy 3.1E.10. Coordination on potable water.* Martin County shall coordinate with SFWMD, all suppliers of potable water, and municipalities within Martin County on issues of potable water supply. The County shall make available information regarding changes in land use, population and demand projections, Level of Service, and other information relevant to the provision of potable water.

*Objective 3.1F.* To continue an intergovernmental coordination process to ensure the County gives full consideration to the impacts of developments proposed in the CGMP on other governmental entities.

*Policy 3.1F.1. Liaison with state and federal agencies.* The County shall establish formal liaison with state and federal agencies that have permitting responsibility in Martin County.

*Policy 3.1F.2. Collaboration with TCRPC on regional issues.* The County shall continue to work with the TCRPC to identify regional issues and assist in the periodic updating of the <u>Strategic</u> Regional Comprehensive Policy Plan.

*Objective 3.1G.* To continue public participation activities in the planning and policy formulation process as an ongoing activity.

*Policy 3.1G.1. Public workshops.* Martin County shall continue to use public workshops and hearings to solicit public opinion prior to initiation of any policy program.

*Policy 3.1G.2. Public information on governmental activities.* Martin County shall provide public information regarding federal, state and local governmental activities.

*Policy 3.1G.3. Consideration of public comments.* Martin County shall make provisions to assure the timely consideration of public comments and response to them.

*Objective 3.1H.* To coordinate, on an ongoing basis, the implementation of the CGMP with the plans of the Martin County School Board; City of Stuart; Towns of Sewall's Point, Jupiter Island and Ocean Breeze Park; <u>Village of Indiantown;</u> City of Port St. Lucie; Village of Tequesta; and the counties of Palm Beach, St. Lucie and Okeechobee.

*Policy 3.1H.1. Notification on public workshops and hearings.* Martin County shall notify the municipalities within its boundaries and the adjacent municipalities and counties about all public workshops and public hearings pertaining to the CGMP.

*Policy 3.1H.2. Sharing of data.* Martin County shall continue to share materials with its municipalities to ensure the consistency of the data, inventory and analysis and the goals, objectives and policies of its plan with other local plans.

*Policy 3.1H.3. Participation in comprehensive plan reviews.* Martin County shall participate in the local government review and adoption proceedings of comprehensive plans and plan amendments for the municipalities within its boundaries and for adjacent counties and municipalities.

*Policy 3.1H.4. Coordination on review of School Impact Fee Ordinance.* Martin County and the Martin County School Board shall coordinate a biennial review of the School Impact Fee Ordinance to ensure that new developments bear their proportionate share of the cost of providing new school facilities.

*Policy 3.1H.5. School board approval of site plans.* Before approval of final site plans, for planned unit developments or other developments of three or more residential units, the County shall require applicants to obtain a statement of "no objection" from the School Board or its designee.

*Policy 3.1H.6. Coordination with School Board.* As an ongoing effort, the County and the Martin County School Board shall coordinate closely on issues of joint concern. These include educational programs regarding hazardous wastes, joint use of recreational facilities, program planning for special project activities and other similar topics.

*Policy 3.1H.7. Collaboration on regional transportation planning.* Martin County shall participate with the MPO and <u>other</u> transportation planning organizations in adjacent areas of the Treasure Coast region in planning for the long-range transportation needs of the County.

*Policy 3.1H.8. Collaboration with Okeechobee County.* Martin County shall establish formal lines of communication with Okeechobee County to resolve issues of mutual concern such as corridor enhancement, development projects, impacts of a major evacuation from Martin County, potential

commuter rail and regional aviation systems, and protection of environmentally sensitive areas in the County that abut Lake Okeechobee.

*Policy 3.1H.9. Coordination with municipalities on recreation.* Martin County shall coordinate with its municipalities (City of Stuart, Sewall's Point, Jupiter Island, and Ocean Breeze Park, and Indiantown) to respond to recreation needs in accordance with the policies in Section 7.4 of the CGMP and the Parks and Recreation Master Plan.

*Policy 3.1H.10. Coordination with School Board on travel to schools.* As an ongoing effort, the County shall coordinate with the School Board regarding the construction of sidewalks/bikepaths to facilitate travel to and from school and recreational facilities in accordance with the policies in Section 17.5 of the CGMP and the Interlocal Agreement for School Facilities Planning and Siting.

*Objective 3.11.* To continue to coordinate with local, state and federal entities on evacuation plans for a natural disaster or an emergency at the nuclear power plant on Hutchinson Island, to protect the general welfare, public and private property, and human lives.

Policy 3.11.1. Adherence to nuclear emergency plan. Martin County shall adhere to the Florida Radiological Emergency Management Plan for Nuclear Power Plants and recommend appropriate revisions to the plan to the Division of Emergency Management. The section titled 'ANNEX R St. Lucie Site Plan' of the Plan shall be followed regarding coordination among Martin, St. Lucie, Indian River, Palm Beach and Brevard counties during an emergency at the St. Lucie Nuclear Power Plant.

*Policy 3.11.2. Participation in nuclear emergency exercises.* The Martin County Division of Emergency Management, in coordination with the St. Lucie Department of Emergency Management, shall participate in yearly emergency exercises at the St. Lucie Nuclear Power Plant.

*Policy 3.11.3. Participation in regional emergency preparedness.* Martin County shall participate in updating the TCRPC Emergency Preparedness Plan and update its own plans, policies and procedures accordingly.

*Policy 3.11.4. Municipalities' contribution to emergency planning.* Martin County shall continue to encourage all its municipalities to provide input to the BCC regarding emergency planning and assist in planning and implementing evacuation routes, as appropriate.

*Policy 3.11.5. Lake Okeechobee.* Martin County will coordinate with Okeechobee County, Palm Beach County, SFWMD, U.S. Army Corps of Engineers, and the Florida Division of Emergency Management, for preparation of plans for hurricane preparedness, evacuation, and post disaster management for areas east of the Herbert Hoover Dike. Martin County shall adhere to the Herbert Hoover Dike, Martin County, Florida, Comprehensive Emergency Management Plan and recommend revisions to the plan as appropriate.

*Objective 3.1J.* In collaboration with the municipalities and the Martin County School Board, to coordinate the planning and location of proposed sites for educational facilities and review of site plans and off-site impacts.

Policy 3.1J.1. Coordination with School Board on school siting. Martin County and the Martin County School Board shall coordinate school siting and planning in accordance with the policies of Chapter 17, Public Schools Facilities Element, and the Interlocal Agreement for School Facilities Planning and Siting. Due to the unique locational requirements for public schools imposed by state and federal requirements and considering the benefits to the community of locating public schools in a municipality or the Primary or Secondary Urban Service District, it may not be possible to achieve consistency with every policy of the CGMP in the same manner as with other types of development. Therefore, this policy provides a mechanism for balancing the goals, objectives and policies of the CGMP. This mechanism shall be the sole means of determining that the siting and construction of public schools are consistent with the CGMP. The Interlocal Agreement for School Facilities Planning and Siting shall provide a standard process for determining the sites available to meet the needs identified by the School Board and for objectively scoring and ranking the suitability of potential sites. The scoring and ranking system of the interlocal agreement shall favor sites that:

- (1) Are consistent with federal and state guidelines for school siting;
- (2) Are in close proximity to existing or planned population centers and student populations;
- (3) Maximize the use of existing or planned capital facilities for transportation, including bicycle and pedestrian facilities, stormwater management, potable water and wastewater facilities; and maintain adopted levels of service for mandatory public facilities to the maximum extent practical;
- (4) Are in close proximity to complementary uses, such as public parks and libraries; and
- (5) Avoid negative impacts to wetlands and upland habitats. Where negative impacts cannot be avoided, the scoring and ranking system shall favor sites for which permits can be obtained that allow such impacts to be minimized and mitigated, in accordance with state and federal permitting requirements.

The interlocal agreement shall include provisions for an alternatives analysis designed to demonstrate the extent to which each potential school site, relative to other potential sites, can meet the projected needs of the population and maximize the public benefit, as measured by the criteria set forth in paragraphs (1) through (5) above.

A school site located in accordance with Policy 4.7A.12 that is on a site within a municipality or within the Primary or Secondary Urban Service District and that is selected pursuant to an interlocal agreement adopted in accordance with this policy, shall be considered to be the most appropriate site available to satisfy the identified public education need while maintaining consistency with the goals, objectives and policies of the CGMP to the maximum extent practical. The siting and construction of a public school on any such site shall be considered consistent with the CGMP.

*Policy 3.1J.2. Participation on School Board: planning committee.* Martin County shall continue its participation on the School Board Long Range Planning Committee in order to provide timely input in planning for public school development or expansion.

Policy 3.1J.3. Provision of technical memorandums to School Board. Martin County shall annually provide the approved Population Technical Memorandum Bulletin, which includes population projections in satisfaction of Section 163.3177(1)(f)3 163.177(6)(h)(2) of the Florida Statutes, and a list of approved residential site plans to the Martin County School Board.

*Policy 3.1J.4. Provision of relevant planning materials to School Board.* Martin County shall provide the School Board with copies of all development applications to be considered by staff, Local Planning Agency and the BCC that may affect the School Board. The development applications shall include rezonings, site plan approvals and proposed changes to County ordinances.

Policy 3.1J.5. School Board provision of Capital Improvement Plan. Each fiscal year, the School Board shall submit to the Martin County Growth Management Department an approved, updated, financially feasible five-year Capital Improvement Plan. Martin County shall incorporate this School Board Capital Improvement Plan into the Martin County Capital Improvements Element/Capital Improvement Plan. Martin County shall use this information to update school impact fees, when necessary.

*Policy 3.1J.6. Sharing of information with School Board.* Martin County and the School Board shall work diligently to ensure a free flow of information between the two boards and their respective staffs. This shall include coordinated and cooperative efforts to plan for future schools, land use changes, development trends, disaster preparedness and joint use facilities (collocation). The exchange of

information shall include long-range planning for future schools and land uses; planning alternative and disaster emergency use of School Board transportation and physical plant facilities; and coordination of school boundaries with future land uses and development trends.

*Policy 3.1J.7. School Board representation on MPO.* The Martin County School Board shall designate a staff member as a representative of the Technical Advisory Committee of the MPO, and the County shall provide technical assistance, as needed, to the School Board Long Range Planning Committee or any other similar committee or group dealing with School Board planning issues.

Policy 3.1J.8. School Board input on development affecting schools. In accordance with the policies of Chapter 17, Public Schools Facilities Element, and the Interlocal Agreement for School Facilities Planning and Siting, the School Board may provide comments to Martin County on comprehensive plan amendments and any development under review by the County. Generally, the comments should focus on the impact of the proposed development on existing school capacity; expansion of existing school facilities; planned or proposed school construction to service the proposed development area(s); and the estimated student enrollment projections generated by the proposed development.